

UNCLASSIFIED

CONFIDENTIAL

RELEASED IN FULL

PAGE 01 STATE 090273 260400Z
ORIGIN AF-01

INFO	LOG-00	ACDA-17	AID-01	AMAD-01	CIAE-00	C-01	OASY-00
	DS-00	EB-01	EUR-01	HA-09	H-01	TEDE-00	INR-00
	IO-19	L-03	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SS-00
	TRSE-00	T-00	USIE-00	DTC-01	/064R		

DRAFTED BY AF/RA:DVHESTER:DVH

APPROVED BY: AF:JBYERLY

AF/RA:FAHARRIS AF/C:CFULLER

AF/E:GPRATT IO/UNP:LWEINTRAUB

PM/DRSA:TSHOEGLER P:HTHOMAS

OSD/ISA/GA:MPALEVITZ OSD/ISA/AFR:LTC MHARVIN

-----ABBF2A 260401Z /38

O R 260140Z MAR 93

FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA 7807-08 IMMEDIATE

INFO AMEMBASSY BONN 4377-78

AMEMBASSY BRUSSELS 3668-69

AMEMBASSY BUJUMBURA

AMEMBASSY DAKAR 0013-14

AMEMBASSY DAR ES SALAAM 4523-24

AMEMBASSY KIGALI 0261-62

AMEMBASSY KAMPALA 7435-36

AMEMBASSY PARIS 1002-03

SECDEF WASHDC 3679-80

USMISSION USUN NEW YORK 9240-41

USCINCEUR VAIHINGEN GM

C O N F I D E N T I A L STATE 090273

E.O. 12356: DECL: OADR

TAGS: PREL, AORC, MASS, OAU, RW, ET

SUBJECT: IMPROVING OAU PEACEKEEPING OPERATIONS

- IN RWANDA

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 090273 260400Z
REFS: (A) ADDIS ABABA 1948, NOTAL
- (B) ADDIS ABABA 1928, NOTAL

UNCLASSIFIED

UNCLASSIFIED

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THIS MESSAGE REQUESTS EMBASSY ADDIS TO MAKE POINTS BELOW TO ORGANIZATION OF AFRICAN UNITY (OAU) SECRETARY GENERAL SALIM AND TO OTHERS AT THE OAU SECRETARIAT ON IMPROVING OAU PEACEKEEPING OPERATIONS IN RWANDA. THESE POINTS SHOULD BE MADE SEPARATELY FROM THE MEETING CALLED BY SALIM FOR MARCH 26 WITH THE "PERM FIVE" AMBASSADORS IN ADDIS (REF A) FOR WHICH OTHER POINTS HAVE BEEN PROVIDED SEPTTEL. PLEASE SLUG REPORT ON DELIVERY OF SUBJECT POINTS "ALSO FOR AF/RA, AF/C AND AF/E." END SUMMARY.

3. DEPARTMENT APPRECIATES REF B REPORT OF AMBASSADOR'S DISCUSSION WITH OAU ASSISTANT SECRETARY GENERAL MAPURANGA ON OAU PEACEKEEPING OPERATIONS IN RWANDA' INCLUDING THE

OAU REQUEST FOR INCREASED U.S. ASSISTANCE (POINTS FOR MARCH 26 MEETING WITH OAU SYG SALIM AND "PERM FIVE" AMBASSADORS PROVIDED SEPTTEL). WE REMAIN CONCERNED, HOWEVER, ABOUT THE CONSEQUENCES OF THE OAU NOT MAKING THE MOST EFFECTIVE USE OF ITS CURRENT RESOURCES TO ORGANIZE AND OPERATE ITS NEUTRAL MILITARY OBSERVER GROUP (NMOG) DEPLOYED IN RWANDA TO MONITOR THE CEASEFIRE BETWEEN FORCES OF THE GOVERNMENT OF RWANDA (GOR) AND THE INSURGENT RWANDESE PATRIOTIC FRONT (RPF). THIS IS HAVING SEVERAL UNFORTUNATE RESULTS WHICH SHOULD BE REMEDIED. FIRST, NMOG IS NOT FULLY EXERCISING ITS OAU MONITORING MANDATE WHICH

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 090273 260400Z
ADVERSELY AFFECTS PEACE NEGOTIATIONS AT ARUSHA BETWEEN THE GOR AND RPF. SECOND, THIS DISCOURAGES THE UNITED STATES AND OTHER POTENTIAL DONORS FROM RESPONDING FAVORABLY TO THE OAU REQUEST (REF B) FOR ADDITIONAL ASSISTANCE TO EXPAND NMOG OPERATIONS. THIRD, THE WEAK NMOG PERFORMANCE IN RWANDA AND CALLS FOR UN INTERVENTION THERE RAISE QUESTIONS ABOUT THE ABILITY OF THE OAU TO UNDERTAKE SIMILAR WORK ELSEWHERE IN AFRICA.

4. TO ASSURE BROAD COMPREHENSION THROUGHOUT THE OAU SECRETARIAT OF U.S. CONCERNS ABOUT IMPROVING OUA PEACEKEEPING OPERATIONS, EMBASSY ADDIS IS REQUESTED TO MAKE THE FOLLOWING POINTS ORALLY AND AS A NONPAPER TO OAU SYG SALIM FOLLOWED BY PARALLEL PRESENTATIONS TO A/SYG MAPURANGA AND (IF POSSIBLE) TO THE HEAD OF THE OAU

UNCLASSIFIED

UNCLASSIFIED

SECRETARIAT'S CONFLICT RESOLUTION DIVISION.

BEGIN POINTS:

A. THE ORGANIZATION OF AFRICAN UNITY (OAU) HAS TAKEN A NUMBER OF IMPORTANT INITIAL STEPS TO ESTABLISH A PEACEKEEPING CAPABILITY IN RWANDA AND TO CREATE AN AFRICA-WIDE CONFLICT RESOLUTION DIVISION AT THE OAU SECRETARIAT.

B. AS THE UNITED STATES CONSIDERS THE OAU REQUEST FOR ADDITIONAL ASSISTANCE TO EXPAND THE OAU NEUTRAL MILITARY OBSERVER GROUP (NMOG), IT REMAINS CONCERNED ABOUT THE NEED FOR THE OAU TO MOVE QUICKLY TO CORRECT NMOG DEFICIENCIES IN ORDER TO:

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 090273 260400Z

-- AVOID ADVERSE AFFECTS ON THE ARUSHA NEGOTIATIONS BETWEEN THE GOVERNMENT OF RWANDA AND THE RWANDESE PATRIOTIC FRONT;

-- ENCOURAGE POTENTIAL DONORS TO RESPOND FAVORABLY TO THE THE OAU REQUEST FOR ASSISTANCE TO EXPAND NMOG OPERATIONS;

AND

-- ENHANCE THE OAU'S GENERAL CAPACITY AND CREDIBILITY TO PLAY A WIDER CONFLICT RESOLUTION AND PEACEKEEPING ROLE IN AFRICA.

C. THE UNITED STATES THEREFORE URGES THE OAU TO:

-- MAKE BETTER USE OF ITS EXISTING RESOURCES TO IMPROVE THE EFFECTIVENESS OF NMOG OPERATIONS IN RWANDA.

-- ESTABLISH CLEAR LINES OF AUTHORITY BETWEEN OAU HEADQUARTERS AND NMOG TO ASSURE NMOG RESPONSIVENESS TO OAU DIRECTION.

-- DIRECT NMOG TO REDUCE ITS KIGALI HEADQUARTERS STAFF AND ASSIGN THE BULK OF ITS PERSONNEL TO BIVOUAC AND WORK IN THE FIELD. THIS WOULD INCREASE THE MONITORS' PATROL TIME AND DEMONSTRATE THE SERIOUSNESS OF THE OAU COMMITMENT TO PEACEKEEPING.

UNCLASSIFIED

UNCLASSIFIED

-- ENERGIZE NMOG FIELD OPERATIONS FURTHER BY DIRECTING
ITS MONITORS TO LIVE ON BOTH SIDES OF THE LINES AND
BETWEEN THE CONFLICTING PARTIES. THIS WOULD IMPROVE
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 090273 260400Z
PROSPECTS FOR REDUCING CEASEFIRE VIOLATIONS AND
ENCOURAGING DISPLACED PEOPLE TO RETURN TO THEIR HOMES AND
FARMS.

-- PROVIDE THE UNITED STATES AN ACCOUNTING OF THE USD
500,000 (IN ECONOMIC SUPPORT FUNDS) PROVIDED IN 1992 TO
THE OAU TO HELP DEFRAY THE COSTS OF ITS RWANDA
OPERATIONS. SUCH AN ACCOUNTING IS ESSENTIAL IF THE UNITED
STATES IS TO CONSIDER FURTHER MONETARY ASSISTANCE TO OAU
PEACEKEEPING EFFORTS.

-- DEMONSTRATE OAU FINANCIAL RESPONSIBILITY BY CONSULTING
WITH THE UNITED NATIONS TO BRING BONUS PAY AND POCKET
MONEY PAID TO NMOG PERSONNEL INTO LINE WITH UN STANDARDS.

-- TAKE THE INITIATIVE TO VISIT THE UN'S PEACEKEEPING
OFFICE IN NEW YORK FOR CONSULTATIONS TO HELP THE OAU
ESTABLISH A COMPARABLE OFFICE INCORPORATING THE LESSONS
LEARNED FROM EARLIER UN PEACEKEEPING OPERATIONS.

END POINTS. CHRISTOPHER

CONFIDENTIAL

NNNN

UNCLASSIFIED